

ABERDEEN CITY COUNCIL

COMMITTEE	Public Protection Committee
DATE	5 th December 2018
REPORT TITLE	PREVENT Progress Report
REPORT NUMBER	CUS/18/284
DIRECTOR	Andy Macdonald
CHIEF OFFICER	Derek McGowan
REPORT AUTHOR	Alana Nabulsi
TERMS OF REFERENCE	2.1

1. PURPOSE OF REPORT

To provide an update on progress made against the Prevent Peer Review's 18 recommendations and an update on the national context.

2. RECOMMENDATIONS

That Committee:-

- 2.1 Note progress made against the Prevent Peer Review recommendations as requested by Committee on 9th May 2018; and
- 2.2 Note the appointment of Fraser Bell as the new lead officer for CONTEST; and
- 2.3 Note the commendation from Scottish Government regarding the partnership working of the Prevent Delivery Group

3. BACKGROUND

- 3.1 Section 26 of the Counter-Terrorism and Security Act 2015 (the Act) places a duty on certain bodies, listed in Schedule 6 to the Act, to have, in the exercise of their functions, "due regard to the need to prevent people from being drawn into terrorism." The Prevent Duty came into force in July 2015. The duty does not confer new functions on any specified authority.
- 3.2 Prevent activity in Scotland is overseen by the Prevent Sub-Group of the Scottish CONTEST Delivery Group (previously known as the Multi-Agency Strategic CONTEST Board or MASCB for Scotland). CONTEST refers to the counter terrorism strategy. Local multi-agency CONTEST groups oversee

Prevent activity in their area and provide progress updates on activity contained in the local implementation plan. Please see Appendix A for diagram detailing these groups and how they interplay.

- 3.3 Fraser Bell, Chief Officer - Governance, is now the CONTEST lead and Alana Nabulsi, Statutory Homeless Team Leader, is the local authority Single Point Of Contact (SPOC). The CONTEST lead role previously sat with Derek McGowan, Chief Officer Early Intervention and Empowerment.
- 3.4 On 28th and 29th March 2018 Aberdeen City Council participated in a Prevent peer review process and a preliminary report was presented to the Chief Executive.
- 3.5 Feedback throughout the process was positive and constructive, highlighting the excellent leadership and collaborative partnership approach to Prevent delivery in the city amongst many other key strengths. In total, the peer review highlighted 18 recommendations.
- 3.6 The 18 recommendations were approved by the inaugural Public Protection Committee on 9th May. It was agreed that the action plan would be overseen by the organisational Resilience Working Group, to ensure that the Council is able to adopt best practice in preventing the radicalisation of people within Aberdeen. Committee requested that a progress report be presented at the 10th October meeting, The next scheduled meeting of the Organisational Resilience Working Group is on 26th November.
- 3.7 A new CONTEST strategy was published by the UK Home Office in June 2018. It outlined three objectives in the Prevent Delivery Model:
 1. **Tackle the causes of radicalisation** – both in terms of empowering communities and individuals to be resilient to divisive ideologies and in terms of tackling online influences.
 2. **Early intervention** – safeguarding and supporting those vulnerable to being radicalised.
 3. **Rehabilitation of those already engaged in terrorism** – providing individuals with support to disengage and rehabilitate (a new strand to Prevent).
- 3.8 The Scottish Cabinet Secretary for Justice, Michael Matheson, has welcomed the refreshed CONTEST Strategy and Scottish Government Officials have provided assurances that the focus in Scotland will continue to be around both empowering communities to be cohesive and resilient to divisive narratives (Objective 1) and safeguarding people who are vulnerable to being radicalised (Objective 2), as this fits the risk profile in Scotland. They are working with multi-agency partners to understand the practical implications of working to rehabilitate individuals already involved in terrorism (Objective 3), adapting current arrangements as appropriate. The current position reflects a commitment to develop their thinking and work to embed the strategic objectives in business plans and work priorities going forward.

Please see table below for a summary of progress made:

RRECOMMENDATION	PROGRESS	STATUS
1. Strong CONTEST governance should ensure that Prevent is as incorporated and visible as other strands	Updated and strengthened CONTEST strategy launched Monday 4 th June. Governance scrutinised with input from Ali Mackenzie, Counter Terrorism Liaison Sergeant. Concluded that Prevent has prominent representation within CONTEST.	COMPLETE
2. Organisational change presents opportunity to review and refresh internal/external Prevent messages (Communications Plan)	Draft proposal for targeted messaging to new management structure including Chief Officers, Directors and Elected Members to be taken to the next Organisational Resilience Working Group meeting. Strategy still to be developed.	INCOMPLETE Expected completion by March 2019
3. Consider creation of internal working group to review Prevent delivery, peer review findings and identify early priorities	Agreed Resilience Working Group will oversee implementation of recommendations at next meeting and set terms of reference and priorities.	PARTIALLY COMPLETE Expected completion by end of January 2019
4. Review resources available for Prevent delivery to ensure appropriate contingencies	Interim Deputy SPOC identified and appointed.	PARTIALLY COMPLETE
5. Referral process established and published – would benefit from being refreshed to reflect role of different stakeholders	Agreed new process with Chief Officer - Integrated Children's and Family Services to fit existing safeguarding framework. Discussions also held with Chief Officer Education	PARTIALLY COMPLETE Expected completion by end of December 2018
6. Internal referral process could be evaluated to establish confidence of staff and management	All facilitators have been consulted and self-evaluation conducted. 78%	COMPLETE

	<p>of those responding feel confident carrying out training and explaining referral process. 57% advise they require no further training input. Refresher training exercise held on 25th October.</p>	
<p>7. Consider reviewing and formalising internal Prevent Professional Concern (PPC) process to clearly identify chair and adopting table-top exercise</p>	<p>Agreed new process with Chief Officer - Integrated Children's and Family Services.</p> <p>PPC process has since been tested.</p> <p>Agreed at Prevent Delivery meeting on 23rd October that a North East case review of PPCs will be completed and learning developed into best practice guide</p>	<p>COMPLETE</p>
<p>8. Carry out stocktake and evaluation of current training to establish effectiveness and target future training appropriately</p>	<p>Resources currently being refreshed nationally. Update from Scottish Government on 27th August advised that resources are still under review. Bespoke refresher training for Prevent WRAP (Workshop to Raise Awareness of Prevent) facilitators held on 25th October.</p>	<p>COMPLETE</p>
<p>9. Use organisational change as opportunity to refresh relevant policies to include Prevent (venue hire, Arm's Length External Organisations (ALEOs), procurement, etc</p>	<p>Multi agency workshop carried out on 15th August to review venue hire policies. Meeting requested and being arranged with Commissioning function to implement procurement</p>	<p>PARTIALLY COMPLETE</p> <p>Expected completion by April 2019</p>

	duties. ALEO Assurance Hub currently reviewing its terms of reference to include assurance around Prevent	
10. Ensure Prevent is considered in relation to outsourcing of public WiFi provision	<p>Assurance confirmed that content filtering is applied across the public WiFi network. As per the initial network design agreed with ACC the following categories are blocked:</p> <ul style="list-style-type: none"> - Child Abuse - Discrimination - Drug Abuse - Explicit Violence - Extremist Groups - Hacking - Illegal or Unethical - Pornography - Weapons (sales) - Peer-to-Peer - Malicious websites - Phishing - Spam URLs <p>The supplier can also block individual sites that do not fit into the above categories as and when requested by ACC</p>	COMPLETE
11. Established structure of community engagement presents opportunity to communicate positively about Prevent and empower local	To be rolled into communication strategy and training to be delivered across localities.	<p>INCOMPLETE</p> <p>Expect partial completion by January 2019, and then ongoing</p>

communities		engagement completed by June 2019
12. Existing partnership working arrangements (CONTEST, public protection, community planning) offers opportunity to manage and report performance	Prevent progress reported to Public Protection Committee.	COMPLETE
13. Build on existing relationship with Aberdeen Council of Voluntary Organisations (ACVO) to identify opportunities to enable staff and empower communities on Prevent	Meeting arranged with Prevent lead from ACVO on 7 th September. Agreed key messaging would be cascaded through ACVO forums and communication to go out via their newsletter which has reach of over 4000 subscribers. Exploring opportunities to open up access to the e-learning module.	PARTIALLY COMPLETE Expected completion by March 2018
14. Consider holding a partnership training event to raise awareness of PPC process	Scottish Government now undertaking to organise a PPC seminar, together with the development of enhanced training and guidance.	COMPLETE
15. Refresh communications plan to ensure that key stakeholders are informed as to the value of Prevent activity and the council's responsibilities for delivery	Contact has been made with Chief Officer Internal and External Communications and plan to be developed.	INCOMPLETE Expected completion by March 2019
16. Consider provision of information relating to on-going Prevent Case Management at partnership meetings (CONTEST, Prevent Delivery Group)	Terms of Reference for Prevent Delivery Group meetings updated to include learning from local case management. Learning also shared at North Prevent SPOC meetings. Further work to be developed to ensure	COMPLETE

	learning is shared online, at Knowledge Hub.	
17. Feed into national work to review and refresh the Emerging and Residual Threat Local Profile (ERTLP)	Discussed with Leads from Scottish Government and UK Home Office – ACC communicated interest and availability to engage in any national development work	COMPLETE/ONGOING
18 Utilise existing community engagement to identify emerging community tensions and target services accordingly	Data framework to be identified. Meeting to be arranged with new Locality Managers and Police Scotland	INCOMPLETE Expected completion by March 2019

3.9 Following the appointment of Fraser Bell as the new CONTEST lead officer, Organisational Resilience Working Group meetings have been scheduled. The 18 recommendations of the Peer Review report and recommendations will be added to the agenda and action plan carried forward.

3.10 At the Prevent Delivery Group meeting held on 23rd July the partnership agreed to work together to incorporate the recommendations from Aberdeen City Council's peer review. Workshop arrangements detailed above have consequently been organised through the Prevent Delivery Group, and jointly by Aberdeen City, The Moray Council, Aberdeenshire Council, NHS Grampian, Police Scotland, Aberdeen University, North East Scotland College and Robert Gordon University. This multi-agency partnership approach to Prevent delivery has once again been highlighted by Scottish Government as best practice to be followed by the rest of Scotland.

4. FINANCIAL IMPLICATIONS

4.1 There are no direct financial implications arising from the recommendations of this report.

5. LEGAL IMPLICATIONS

5.1 The legal framework is set out in the body of the report.

6. MANAGEMENT OF RISK

	Risk	Low (L), Medium (M), High (H)	Mitigation
Financial	This has been considered and no risks have been identified	N/A	N/A
Legal	Council fails to comply with Prevent duties.	Medium	Continue to progress recommendations and refresh current operational practice
Employee	Staff fail to spot potential radicalisation of local residents due to insufficient training and awareness raising; or are unaware how to report an issue of concern.	Medium	Refresh communications strategy and refresher training to be provided to WRAP facilitators. All new staff to continue to be trained
Customer	Customers will not be protected from radicalisation	High	Provide further training to staff in order to identify customers who may be at risk of radicalisation
Environment	This has been considered and no risk has been identified.	N/A	N/A
Technology	This has been considered and no risk has been identified.	N/A	N/A
Reputational	We do not comply with duties and someone known to us is radicalised and commits a serious offence	Medium	Refreshing strategy, communications and training plans to deliver WRAP support.

7. OUTCOMES

Local Outcome Improvement Plan Themes	
	Impact of Report
Prosperous People	Progress will help ensure that people are more resilient, included and supported. The 'notice, check, share' process will help protect them from harm and support vulnerable people in our communities from being drawn into terrorism or supporting terrorism. Prevent is an early intervention tool. No matter the ideology or idea which sits behind vulnerability, the collective focus for Prevent is always the early identification of risk to an individual in order to safeguard them. Where a vulnerable individual has been identified, appropriate partner agencies will work together to provide support to reduce the risk of any crime being committed.
Prosperous Place	Progress to implement the recommendations from our Prevent peer review will enable us to build empowered, resilient and sustainable communities. Prevent aims to safeguard people and communities from the threat of terrorism. It is one of four work streams which make up CONTEST, the UK Government's overarching counter-terrorism strategy.

Design Principles of Target Operating Model	
	Impact of Report
Customer Service Design	All parts of the organisation are responsible for compliance with the Prevent duty and this will need to be reflected in customer service design
Organisational Design	All parts of the organisation are responsible for compliance with the Prevent duty and this will need to be reflected in organisational design
Governance	Supported to identify signs of radicalisation and protect customers from harm
Workforce	Prevent will be strengthened as an aspect of organisational and City resilience
Process Design	All parts of the organisation are responsible for compliance with the Prevent duty and this will need

	to be reflected in design
Technology	Prevent duties will need to be incorporated into our use of ICT internally and outwith the organisation
Partnerships and Alliances	Duties are imposed on ALEOS and partners. We will need to work together to comply with the Prevent duties related to the community

8. IMPACT ASSESSMENTS

Assessment	Outcome
Equality & Human Rights Impact Assessment	Full EHRIA not required
Data Protection Impact Assessment	Not required
Duty of Due Regard / Fairer Scotland Duty	Not applicable

9. BACKGROUND PAPERS

New CONTEST strategy document:

<https://www.gov.uk/government/publications/counter-terrorism-strategy-contest-2018>

Aberdeen City Council Prevent Peer Review report to Public Protection Committee May 9th 2018:

<http://councilcommittees.acc.gov.uk/documents/g6280/Public%20reports%20pack%2009th-May-2018%2014.00%20Public%20Protection%20Committee.pdf?T=10>

10. APPENDICES

Appendix A: CONTEST Governance Diagram.

11. REPORT AUTHOR CONTACT DETAILS

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Appendix A: CONTEST Governance Diagram

Governance of the delivery of CONTEST in Scotland - July 2018

